IN THE SUPREME COURT OF THE STATE OF KANSAS OFFICE OF JUDICIAL ADMINISTRATOR

Re: Guidelines for County Payments to the State

Administrative Order No. 7

The administrative judges are directed to honor Attorney General's Opinion No. 78-204 dated June 20, 1978, a copy of which is attached.

Memorandum, Subject: 1979 District Court Budgets, dated May 30, 1978, is rescinded, and the revised memorandum attached hereto shall be used to advise county commissions of obligations imposed by Section 3, Ch. 108, L. of 1978.

BY ORDER OF THE COURT this $19\frac{1}{100}$ day of July, 1978.

Affind D. Mora Alfred G. Schroeder Opief Justice



STATE OF KANSAS

Office of the Attorney General

1st Floor, State Capitol Bldg. (913) 296-2215 Topeka, Kansas 66612

Curt T. Schneider
Attorney General

June 20, 1978

ATTORNEY GENERAL OPINION NO. 78-204

Mr. W. Keith Weltmer Secretary of Administration Department of Administration 2nd Floor - State Capitol Topeka, Kansas 66612

Re:

Courts--Personnel--Employer Contributions

Synopsis: The phrase "employer contributions for retirement" as it appears in section 1(a) and section 3(b) of 1978 Senate Bill 966 includes contributions both for Social Security benefits and employer contributions pursuant to the Kansas Public Employees Retirement Act.

Dear Secretary Weltmer:

Section 1(a) of 1978 Senate Bill 966 provides for the assumption by the state of the salaries of all nonjudicial personnel of the district courts of the state, with exceptions not pertinent here. You inqurie concerning the last sentence of this subsection, which provides thus:

"With regard to judicial and nonjudicial personnel of the district courts whose salary is payable by the state, the state shall provide for unemployment security coverage, employer contributions for retirement, workmen's compensation coverage, health insurance coverage and surety bond coverage." [Emphasis supplied.]

Mr. W. Keith Weltmer Page Two June 20, 1978

Similar language appears in section 3, which describes the obligation of the counties to assist the state in paying the nonjudicial personnel costs to be borne by the state under section 1. In defining this obligation, the "base year court personnel costs" of each county is defined to be equal to that portion of the 1978 calendar year budget originally approved by the boards of county commissioners for compensation and employer's contributions for all such personnel, again with exceptions not pertinent here. The phrase "employer's contributions" is defined to mean

"the amount budgeted to provide for unemployment compensation coverage, employer contributions for retirement, workmen's compensation coverage, health insurance and surety bond coverage." [Emphasis supplied.]

You request my opinion concerning the proper construction of the underscored language, "employer contributions for retirement," and specifically, whether it includes employer contributions for Old Age and Survivors' Insurance benefits pursuant to K.S.A. 40-2301 et seq. and employer contributions for retirement benefits under the Kansas Public Employees' Retirement System, pursuant to K.S.A. 74-4901 et seq., or whether it refers only to contributions to the latter.

The underscored language is not free from ambiguity. Its scope must be resolved, so far as possible, by reference to the legislative purpose and other provisions of the act. Its purpose, as stated above, is to provide for assumption by the state, over several years, of the salaries of nonjudicial personnel of the district courts of the state. As a part of this assumption of costs, the state assumes the obligation of the employer contributions, as defined supra, respecting these employees. Given this legislative purpose and statutory scheme, there appears little reason to assume that the legislature intended purposely to assume the cost of employer contributions for retirement benefits under KPERS, unemployment compensation, workmen's compensation, health insurance and surety bond coverage, and intended to exclude therefrom a single other contribution, that for Social Security benefits. If the phrase "contributions for retirement," is used in a narrow and specialized sense, it may be argued, at least, that it is limited to KPERS contributions. However, it should be deemed to be used in its broader and more general sense, if to do so will comport with the apparent legislative purpose.